

भारतीय दूरसंचार विनियामक प्राधिकरण

TELECOM REGULATORY AUTHORITY OF INDIA





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DIRECTION

Dated: 13th June, 2016

Subject: Direction to M/s. E24 Glamour Limited, under section 13 of the Telecom Regulatory Authority of India Act, 1997, read with regulation 8 of the Telecommunication (Broadcasting and Cable Services) Interconnection (Digital Addressable Cable Television Systems) Regulations, 2012 (9 of 2012) and proviso to regulation 5 of the Register of Interconnect Agreements (Broadcasting and Cable Services) Regulation 2004 (15 of 2004), to reduce the terms and conditions of its interconnection agreements in to writing for providing signals of its pay channels to its linked distributors of TV channels.

No. 6-64/2014-B&CS.--- Whereas the Telecom Regulatory Authority of India [hereinafter referred to as 'the Authority'], established under sub-section (1) of section 3 of the Telecom Regulatory Authority of India Act, 1997 (24 of 1997) [hereinafter referred to as TRAI Act 1997], has been entrusted with discharge of certain functions, *inter-alia*, to regulate the telecommunication services; maintain register of inter-connect agreements; lay-down the standards of quality of service to be provided by the service providers and ensure the quality of service and conduct the periodical survey of such service provided by the service providers so as to protect interest of the consumers of telecommunication service;

- 2. And whereas the Government of India, in the Ministry of Communication and Information Technology (Department of Telecommunications), vide its notification No.39,---
- (a) issued in exercise of powers conferred upon the Central Government proviso to clause (k) of sub-section (1) of section 2 of the TRAI Act, 1997 and

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- (b) published under notification number S.O.44(E) dated the 9th January, 2004 in the Gazette of India, Extraordinary, Part II, Section 3 sub-section (ii)--- has notified broadcasting services and cable services to be telecommunication service;
- 3. And whereas the Authority has, in exercise of its powers conferred by the TRAI Act, 1997, read with notification of the Government of India, in the Ministry of Communication and Information Technology (Department of Telecommunication) No.39, made the Telecommunication (Broadcasting and Cable Services) Interconnection Regulation, 2004 (13 of 2004) dated the 10th December, 2004 (hereinafter referred to as Interconnection Regulation), the Register of Interconnect Agreements (Broadcasting and Cable Services) Regulation, 2004 (No. 15 of 2004) dated the 31st December, 2004 (hereinafter referred to as Register Regulation) and the Telecommunication (Broadcasting and Cable Services) Interconnection (Digital Addressable Cable Television Systems) Regulations, 2012 (No. 9 of 2012) dated the 30th April, 2012 (hereinafter referred to as DAS Regulation);
- 4. And whereas the Authority has, in exercise of its powers conferred by TRAI Act, 1997, read with notification of the Government of India, in the Ministry of Communication and Information Technology (Department of Telecommunication) No.39, made the Telecommunication (Broadcasting and Cable) Services (Second) Tariff Order 2004 (No. 6 of 2004) dated the 1st October, 2004 (hereinafter referred as Second Tariff Order) and the Telecommunication (Broadcasting and Cable) Services (Fourth) (Addressable Systems) Tariff Order, 2010 (No. 1 of 2010) dated the 21st July, 2010 (hereinafter referred as Fourth Tariff Order);
- 5. And whereas regulations 4A.1 and 4A.2 of Interconnection Regulation read as under:-
- "4A.1 It shall be mandatory for the broadcasters of pay channels and distributors of TV channels to reduce the terms and conditions of all their interconnection agreements to writing.

 4A.2 No broadcaster of pay channels or distributor of TV channels, such as multi system operator or headend in the sky operator, shall make available signals of TV channels to any distributor of TV channels without entering into a written interconnection agreement.";



- 6. And whereas sub-regulation (6) and sub-regulation (7) of regulations 5 of DAS Regulation read as under:-
- "5(6) It shall be mandatory for the broadcasters of pay channels to reduce the terms and conditions of the interconnection agreements into writing.

Explanation: It shall be mandatory for the broadcaster to enter into written interconnection agreement with the multi system operator for retransmission of its pay channels including those pay channels for which no subscription fee is to be paid by the multi system operator to the broadcaster.

- 5(7) No broadcaster of pay channels shall make available signals of TV channels to any multi system operator without entering into a written interconnection agreement.";
- 7. And whereas pay channel has been defined under the sub-clause 3(za) of Fourth Tariff Order and under the sub-regulation 2(u) of DAS Regulation and the said definitions read as under:

""pay channel", in respect of a digital addressable system, means a channel for which subscription fees is to be paid to the broadcaster by multi-system operator or DTH operator or IPTV operator or HITS operator and due authorisation needs to be taken from the broadcaster for its re-transmission on the digital addressable system";

- 8. And whereas the clause 4 of the Second Tariff Order reads as under:-
- "4. Reporting Requirement.---- (1) Every broadcaster shall, within seven days from the coming into force of the Telecommunication (Broadcasting and Cable) Services (Second) Tariff (Fourteenth Amendment) Order, 2015 (1 of 2015), furnish the following information to the Authority, namely:-



- (a) names, genre and language of all free to air channels offered by the broadcaster:
- (b) name, a-la-carte rate, genre and language of each pay channel offered by the broadcaster;
- (c) list of all bouquets offered by the broadcaster with prices of each bouquet, indicating the names of all the pay channels and free to air channels contained therein;

......";

- 9. And whereas the clause 9 of the Fourth Tariff Order reads as under:-
- "9. Reporting requirement. (1) Every broadcaster shall report to the Authority, the a-la-carte rates for its pay channels fixed by it under sub-clause (1) of clause 4 and the bouquet rate or bouquet rates, as the case may be, fixed by it under sub-clause (2) of clause 4 for its bouquets and shall also publish such rates on its web site.

Provided that the first such report, containing rates effective from 1st September, 2010, shall be submitted to the Authority by 1st September, 2010 and, thereafter, any changes in such rates -- (a) shall be reported to the Authority thirty days prior to the change; and

- (b) shall also be published on the website of the broadcaster.
- (2) Every broadcaster who, after the coming into force of this Order, introduces any new pay channel, shall, thirty days before introduction of such pay channel, report to the Authority the ala-carte rate for such pay channel and shall also publish such rate on its website.
- (3) Any broadcaster of a free to air channel intending to convert the channel into a pay channel or vice-versa shall, at least one month before the scheduled date of conversion, ----
- (a) inform the Authority about the intended conversion;
- 10. And whereas M/s. E24 Glamour Limited has, vide its letter dated the 4th March, 2010, reported to the Authority its channel namely "E24" as a pay channel and vide its letter dated the 1st August 2014 submitted to the Authority its Reference Interconnect Offers for various



platforms wherein it declared its channel "E24" as a pay channel and the rates of its pay channel were reported vide its letter dated the 15th June, 2015;

- 11. And whereas regulation 5(a) of the Register Regulation provides that all broadcasters shall register with the Authority interconnect agreements entered into by them or modifications/amendments thereto within the time frame specified under regulation 5 (b);
- 12. And whereas regulation 5(b)(3) of the Register Regulation provides that the reporting of interconnection agreements shall be done on or before the 31st day of July of each year for all interconnection agreements including modifications or amendments made therein, which remained valid as on the 30th day of June of that year or during a part of the period from 1st July of the previous year till the 30th day of June of that year, as the case may be, or as may be specified by the Authority from time to time in terms of the second proviso to regulation 6;
- 13. And whereas regulation 6 of the Register Regulation reads as under:-

"The broadcasters shall furnish to the Authority, information relating to the interconnect agreement in two parts namely, Part-A and Part B, as detailed below: -

- a) Part A containing the standard affiliation agreement/service contract/memorandum of understanding, duly authenticated in duplicate and also containing—
 - (i) a certificate to the effect that the provisions of sub-regulation 4A.4 of regulation 4A of the Telecommunication (Broadcasting and Cable Services) Interconnection Regulation 2004 (13 of 2004) have been complied with in respect of all interconnect agreements included in Part B;
 - (ii) a certificate to the effect that all the interconnect agreements or the modifications or amendments to the interconnect agreements, as the case may be, included in Part B, are compliant with all regulations, Orders and Directions made or issued by the Authority under the Telecom Regulatory Authority of India Act, 1997 (24 of 1997) and that they do not contravene the provisions contained in any such regulation, Order or Direction.



- b) Part B containing in tabular form the details of individual agreements, of contracting parties with addresses, service area covered by the agreement, integrated receiver decoder number and terms of hiring of integrated receiver decoder, contract number, date of entering contract, date of expiry of contract, number of channels, details of channels, subscriber base, charges per subscriber per month and discounts in the case of non-Conditional Access System (CAS) areas.
- c) Part B for CAS areas shall additionally contain details of maximum retail price of each individual channel, bouquet of channels, minimum subscriber guarantee if any, besides what is required to be provided in non-CAS areas under clause (b) above.

Provided that the Authority may from time to time prescribe formats for seeking disaggregated information on such parts of standard affiliation agreement/ service contract/memorandum of understanding referred to as Part A over and above and in addition to what is required to be furnished as Part B, as may be necessary, for maintaining the register as provided in clause 3 of this regulation.

Provided further that the Authority may from time to time specify the requirements, in regard to the manner of filing of data or information, the form or formats of filing, the number of copies to be filed, and other procedural aspects connected and incidental to the filing of details of interconnect agreements.";

- 14. And whereas the Authority issued a direction No. 6-6/2009-B&CS dated the 29th July, 2009 directing all the broadcasters to follow the following procedure for filing the details of interconnection agreements with the Authority: -
 - (a) annual reporting shall be done by 31st July of each year in Part A and Part B, containing details of interconnect agreements as updated upto the 30th of June of that year in print form with every page duly authenticated by an authorized representative of the broadcaster;



- (b) the two certificates to be included in Part A, as required under sub-clauses (i) and (ii) of clause (a) of regulation 6 of the Register of Interconnect Agreements (Broadcasting and Cable Services) Regulation, 2004, as amended from time to time, shall also be duly signed by the authorized representative of the broadcaster;
- (c) information in respect of Part B shall be furnished on separate sheets for each distribution platform, i.e., separately for Non-CAS cable television, CAS cable television, DTH, IPTV and HITS, and shall contain-----
 - complete addresses of the contracting parties with details of the State,
 District and also telephone numbers of the parties where available, in separate sub-columns;
 - ii. complete details of the service areas covered under the agreement with details of State(s), District(s), Tehsil(s) or area(s), as the case may be; and
 - iii. in respect of addressable platforms like CAS cable, DTH, IPTV and HITS, the actual subscriber base for each month during the year for each individual channel and bouquet or bouquets of channels, as the case may be; and
- (d) a copy each of the data furnished in print form as referred to in sub-paragraphs
 (a), (b) and (c) above shall also be filed in electronic form through a non-writable
 CD, duly signed by an authorized representative of the broadcaster, giving Part A in Microsoft Word format and Part B in Microsoft Excel format;
- 15. And whereas sub-regulation (4) of regulations 9 of DAS Regulation provides that every broadcaster shall furnish the details of carriage fee paid by him to the multi system operator along with the information furnished by him under the Register of Interconnect Agreements (Broadcasting and Cable Services) Regulation 2004 (15 of 2004), as amended from time to time and such information henceforth shall also include details of carriage fee paid to the multi system operator by the broadcaster;



- 16. And whereas all the broadcasters of pay channels were required to furnish, for the period from the 1st July, 2013 to the 30th June, 2014, information, as referred to in the preceding paras by the 31st July, 2014;
- 17. And whereas it was observed that M/s. E24 Glamour Limited has not furnished the information, as required by the Register Regulation and the DAS Regulation, for the period from the 1st July, 2013 to the 30th June, 2014 by the 31st July, 2014;
- 18. And whereas the Authority issued a letter dated the 26th September, 2014 to M/s. E24 Glamour Limited to explain the reasons, latest by the 15th October, 2014, as to why the information relating to interconnect agreement has not been filed with the Authority as per the provisions of the Register Regulation but M/s. E24 Glamour Limited failed to furnish the information;
- 19. And whereas, in response to the above-mentioned letter, a letter was received from M/s. E24 Glamour Limited on the 13th October, 2014 wherein it has mentioned that its channel namely 'E24', although a Pay channel, is presently broadcast as Free to Air and no charges are being levied from any subscribers on any platforms (Non-CAS, DAS, DTH and other addressable platforms such as IPTV, HITS) for this channel;
- 20. And whereas the Authority, vide its letter dated the 23rd December, 2014, informed all the broadcasters including E24 Glamour Limited to attend a meeting convened by it on the 6th January, 2015 but M/s. E24 Glamour Limited did not attend this meeting;
- 21. And whereas it was observed that M/s. E24 Glamour Limited has also failed to furnish the information, as mandated by Register Regulation and DAS Regulation, for the period from the 1st July, 2014 to the 30th June, 2015 by the 31st July, 2015;



- 22. And whereas the Authority issued a notice dated the 8th September, 2015 whereby M/s. E24 Glamour Limited was called upon to show cause within twenty one days from date of this notice, as to why action should not be initiated against it and why a complaint should not be filed as contemplated by section 34 of the Telecom Regulatory Authority of India Act 1997, before the court for violation of the regulations of the Authority (the Register of Interconnect Agreements (Broadcasting and Cable Services) Regulation, 2004 (No.15 of 2004) and the Telecommunication (Broadcasting and Cable Services) Interconnection (Digital Addressable Cable Television Systems) Regulation 2012 (No.9 of 2012)) and if no written statement of explanation is received within the time so allowed, the matter will be proceeded with the presumption that M/s. E24 Glamour Limited has nothing to offer in defence;
- And whereas M/s. E24 Glamour Limited, in response to above mentioned show cause notice, sent a letter dated the 18th September, 2015 mentioning that "E24" channel is a pay channel but currently no charges are being levied from any subscribers on analogue or digital cable, commercial cable subscribers (in both CAS & non CAS areas) and on any DTH platform for this channel since inception, hence at present it is not a pay broadcaster and as and when it starts charging for the said channel it shall submit the report to the Authority in accordance with provisions of the Register of Interconnection Agreements (Broadcasting and Cable Services) Regulations 2004(No. 15 of 2004) and the Telecommunication (Broadcasting and Cable Services) Interconnection (Digital Addressable Cable Television Systems) Regulations 2012 (No.9 of 2012);
- 24. And whereas the Authority examined the above-mentioned response of M/s. E24 Glamour Limited in light of the provisions contained in regulations 5(6) and 5(7) of DAS Regulation, regulations 4A.1 and 4A.2 of Interconnection Regulation, clause 4 of Second Tariff Order, clause 9 of Fourth Tariff Order and the definition of pay channel given in the sub-clause 3(za) of Fourth Tariff Order, and concluded that once a TV channel is declared by a broadcaster to be a Pay channel to the Authority, a written interconnection is required to be entered in to by such broadcaster with all its linked distributors of channels for providing signals of such pay



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channel, irrespective of the fact as to whether the broadcaster is charging any money/subscription fee/license fee for its pay channels or not from any distributor, so long as such channel remains to be a pay channel;

- 25. And whereas the provisions of the Register Regulation are applicable to all broadcasters of pay channel) and once a channel is declared as pay channel, further discounts(even to the extent of 100% discount)/not charging any amount does not exempt the broadcaster from filing the information relating interconnect agreement as required by Register Regulation;
- 26. And whereas regulation 8 of the DAS Regulation reads as under:-
- ***8.** Intervention by the Authority.- The Authority may, in order to protect the interest of the consumer or service provider or to promote and ensure orderly growth of the broadcasting and cable sector or for monitoring and ensuring compliance of these regulations, by order or direction, intervene, from time to time.";
- 27. And whereas proviso to regulation 5 of the Register Regulation reads as under:-
- ".....Provided that the Authority may, without prejudice to its powers under section 12 of the Telecom Regulatory Authority of India Act, 1997 (24 of 1997), at any time, call for the details of any interconnect agreement from any broadcaster, and such broadcaster shall furnish such details within such time limit as may be specified by the Authority in the communication calling for such details.";
- 28. Now, therefore, the Authority, in exercise of the powers conferred upon it under section 13 of the Telecom Regulatory Authority of India Act, 1997 (24 of 1997), read with regulation 8 of the Telecommunication (Broadcasting and Cable Services) Interconnection (Digital Addressable Cable Television Systems) Regulations, 2012 (9 of 2012) and proviso to regulation



5 of the Register of Interconnect Agreements (Broadcasting and Cable Services) Regulation 2004 (15 of 2004), to protect the interest of service providers and consumers and to maintain register of inter-connect agreements, directs M/s. E24 Glamour Limited to reduce the terms and conditions of its interconnection agreements in to writing for providing signals of its pay channels to all its existing linked distributors of TV channels, report the information relating to such written interconnection agreements, in the manner/format provided under provisions of regulation 5 and 6 of Register Regulation, regulation 9 of DAS Regulation and clause 9 of direction dated 29th July, 2009, within forty five days from the dates of issue of this Direction, and

- (a) not to make available the signals of its pay channels henceforth to any new distributor of channel without entering in to written interconnection agreement, and
- (b) discontinue the supply of signals of its pay channels to the existing distributors, after giving public disconnection notice, in case it fails to enter in to written interconnection agreement with such distributor within forty five days from the date of issue of this Direction.

13/6/16 Chandra

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To

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